#### CPIM

CENTER FOR PUBLIC INVESTMENT MANAGEMENT



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JOSH MANDEL

TREASURER OF OHIO

# FIN 162: Who's Who – Roles in a Bond Issue

#### Presenters

Lisa Eisenberg, Deputy Director of Debt Management, Ohio Treasurer Josh Mandel

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## Participants to the Transaction Team



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#### **Issuer and Their Counsels**

- Issuer Body with the authority to issue bonds
  - City/County/State and their Agencies
  - In certain structures, can serve as the conduit between the borrower and investors
  - Bond Counsel Every bond issue must be reviewed by a lawyer or law firm
    - The legal opinion is authorization of the debt and covers two main issues:
      - Ensures the bonds are legal, valid, and binding obligations of the issuer
      - Verifies the tax status of the debt (if interest is exempt from federal, state, or local taxes
  - Other Counsel May include special tax counsel, disclosure counsel and issuer's counsel
    - Special counsel may be necessary for specific issues that are more complex and diverse than standard offerings. Also may be used to ensure consistency for regular issuers.

## **Choosing Legal Counsel**

- Experience
  - Prior transactions for issuer
  - Transactions with comparable issuers
  - Particular expertise for more complex transactions
- Listed in The Bond Buyers Municipal Marketplace Directory (the "Red Book")
- Conflicts

#### **Municipal Advisors**

• Advises the issuer throughout the bond issue process

- Debt structuring
- Assist in evaluation and preparation of documents relating to the marketing and issuance of bonds
- Ratings process
- Price negotiation
- Owes a fiduciary duty to issuer

## **Choosing Municipal Advisors**

- Selection
  - Request for Qualification (RFQ)
  - Quantity
  - Independent Registered Municipal Advisor (IRMA)
- Considerations
  - Experience
  - Resources and Quantitative Capabilities
  - References

#### Underwriters

- Securities dealer who helps issuers bring bonds to market by purchasing the bonds and reselling them to investors.
  - Due Diligence on disclosure
  - Assist in development of financing plan
  - Provide pricing guidance
  - Markets bonds
- Underwriter assumes a financial risk and expects to make a profit on the transaction
- Does not owe a fiduciary duty to issuer

## **Choosing Underwriters**

#### Different Approaches

- Regularly work with one or more underwriters
- Pool of qualified underwriters via RFQ
  - Multiple pools based on credit or role (senior manager pool and comanager pool)
- RFP on a deal-by-deal basis
- Syndicate size

#### Choosing Underwriters cont.

- Considerations
  - Experience
  - Staffing plan
  - Resources
  - Size of salesforce and distribution capabilities
  - Underwriting capacity (and demonstrated willingness to underwrite unsold balances)
  - Other factors depending on issuer priorities
  - Retail distribution
  - Footprint
  - Ownership status

#### Trustee/Escrow/Verification Agents

#### Trustee

- Financial institution with trust powers given fiduciary powers by a bond issuer to enforce the terms of a bond indenture
- Ensures bond interest payments are made and protects the interests of the bondholders in the event of default

#### • Roles Specific to Refunding Bonds

- Escrow Agent Serves as custodian of the funds and holds securities to pay debt service on refunded bonds
- Verification Agent Verifies cash flow sufficiency to the call date of the escrowed securities

#### Rating Agencies/Credit Enhancement

- Rating Agencies (Moody's, S & P, Fitch, and Kroll) rate bond issuers to categorize credit worthiness and proximity to default
  - Ratings play a critical role in the minds of market participants and are perceived as a guide of an Issuer's credit worthiness
  - Credit ratings play a significant role in broadening the investor base for an issuer
- Credit Enhancement Supports an Issuer's credit in exchange for a fee or a premium, in the form of enhancement such as bond insurance or a letter of credit
  - Ohio Market Access Program

Moody's	Aaa	Aa1	Aa2	Aa3	A1	A2	A3	Baa1	Baa2	Baa3
S&P/Fitch	AAA	AA+	АА	AA-	A+	А	A-	BBB+	BBB	BBB-

## **Rating Agencies Approach**

#### Agency Selection Considerations

- Optimal Marketing
  - Number of ratings
  - Market acceptance of rating agency
- Agency's credit methodology
  - General Obligation Bonds
  - Special Tax Revenue
  - Utility Revenue
- Presentation
  - Formal Meeting & Presentation or Call
  - Participants
  - Prepared Materials
- Pricing
  - Fee schedule
  - Frequent Issuer Discounts

### **Questions**?

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